

General Assembly

Raised Bill No. 5699

February Session, 2002

LCO No. 2295

Referred to Committee on Government Administration and Elections

Introduced by: (GAE)

AN ACT CONCERNING VOTING REFORM.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective from passage) Sections 1 to 8, inclusive, of
- 2 this act shall be known and may be cited as the "Connecticut Voting
- 3 Reform Act".
- 4 Sec. 2. (NEW) (Effective from passage) It is the policy of the state to
- 5 protect and enhance that most basic right in a democracy, that all
- 6 qualified adults are guaranteed the right to vote and that all legal votes
- 7 are counted.
- 8 Sec. 3. (NEW) (*Effective from passage*) (a) The registrars of voters shall
- 9 post a Voter's Bill of Rights at each polling place, include it with every
- distribution of official sample ballots and offer copies of it to voters at
- 11 polling places. The text of said document shall be:
- 12 "VOTER'S BILL OF RIGHTS
- Every registered voter in this state has the right to:
- 14 (1) Inspect a sample ballot before voting.

- 15 (2) Cast a ballot if the voter is in line when the polls are closing.
- 16 (3) Ask for and receive assistance in voting, including assistance in languages other than English where required by federal or state law.
- 18 (4) Cast a provisional ballot if his or her eligibility to vote is in question.
- 20 (5) Vote free from coercion or intimidation by election officials or any other person.
- 22 (6) Cast a ballot using voting equipment that accurately counts all votes."
 - (b) In any municipality or voting district where federal or state law requires ballots to be made available in a language or languages other than English, the Voter's Bill of Rights shall also be made available in such language or languages.
- 28 (c) Sample ballots shall be made available at all polling places and 29 any voter will be permitted to inspect a sample ballot before voting.
- 30 (d) Any voter standing in line at a polling place at the time when polls are scheduled to close shall be permitted to vote.
 - (e) On election day, any person who seeks to vote but whose eligibility to vote is challenged by an election official shall be permitted to cast a provisional ballot. A provisional ballot is a secret ballot sealed in a specially-marked envelope, similar to an absentee ballot. The envelope shall identify the person casting the ballot and the reason the moderator believes that the person is ineligible to vote. After the polls close, the registrars of voters shall review the information on the envelope and determine if the person is eligible to vote in that municipality. If the person is determined to be eligible, the envelope shall be unsealed, the ballot counted and registration records corrected to reflect the voter's eligibility for future elections. If the person is determined to be ineligible, the envelope shall remain sealed and the

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- registrars shall notify the person in writing within ten days of the reason for the rejection.
- Sec. 4. Section 9-241 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage and applicable to primaries, elections and referenda held on or after January 1,* 2003):
 - (a) Any person owning or holding an interest in any voting machine, as defined in subsection (w) of section 9-1, may apply to the Secretary of the State to examine such machine and report on its accuracy and efficiency. The Secretary of the State shall examine the machine and determine whether, in his opinion, the kind of machine so examined meets the requirements of section 9-242 and can be used at elections, primaries and referenda under this title. If the Secretary of the State determines that the machine can be so used, such machine may be adopted for such use. No machine not so approved shall be so used. Each application shall be accompanied by a fee of one hundred dollars and the Secretary of the State shall not give his approval of any machine until such fee and the expenses incurred by him in making the examination have been paid by the person making such application. Any voting machine company which has had its voting machine approved and which subsequently alters such machine in any way, shall provide the Secretary of the State with notice of such alterations, including a description thereof and a statement of the purpose of such alterations. If any such alterations appear to materially affect the accuracy, appearance or efficiency of the machine, or modify the machine so that it can no longer be used at elections, primaries or referenda under this title, at the discretion of the Secretary of the State, the company shall submit such alterations for inspection and approval, at its own expense, before such altered machines may be used. The Secretary of the State may adopt regulations in accordance with the provisions of chapter 54 concerning examination and approval of voting machines under this section.

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76	(b) In approving machines under subsection (a) of this section, the
77	Secretary of the State shall only approve the use of electronic devices
78	which directly record voters' choices or optical scanning devices which
79	scan voters' marked paper ballots at each polling place. Such devices
80	shall also meet the following requirements:

- 81 (1) The voting machine shall permit the voter to verify the voter's selections and correct any errors before the ballot is counted.
- 83 (2) If the voter selects votes for more than one candidate for a single 84 office, the voting machine shall notify the voter and permit the voter to 85 correct the voter's selections before the ballot is counted.
- (3) If the voter selects votes for fewer than the number of candidates
 for which votes may be cast, the voting machine shall notify the voter
 and permit the voter to alter the voter's selections before the ballot is
 counted.
- 90 <u>(4) The voting machine shall produce a record with an audit</u> 91 capacity for each ballot cast.
- 92 (5) The voting machine shall be accessible to individuals with 93 disabilities and other special needs, and shall be capable of providing 94 ballots in languages other than English where required by federal or 95 state law.
- 96 (6) The voting machine shall provide accuracy, reliability, security 97 from fraud, and ease of use.
- 98 (c) The Secretary of the State may approve the use of hand-counted 99 or optical scan-counted paper ballots which do not comply with 100 subsection (b) of this section for absentee ballots, provisional ballots, 101 and for municipalities with fewer than ten thousand registered voters.
- (d) The Secretary of the State will designate and graphically depict
 uniform primary and general election ballot designs for each approved
 voting machine. Registrars of voters shall follow such uniform ballot

<u>designs.</u>

Sec. 5. (NEW) (Effective from passage) The Secretary of the State shall continue to develop and maintain an online state-wide voter registration database that registrars of voters shall use. All registrars of voters shall use procedures established by the Secretary of the State for adding, maintaining and removing names from the state-wide voter registration database. Such procedures shall provide state-wide uniformity and accuracy in the composition and operation of voter registry lists. The database shall include, at a minimum, each voter's name, address, date of birth, gender, party affiliation if applicable, voting district, and legislative and congressional district numbers. No privately collected database and no private company may be used to purge voters from the state-wide voter registration database. Voters shall have the ability to easily check the accuracy of their voter registration records.

Sec. 6. (NEW) (Effective from passage) (a) No person will serve as a polling place official unless such person has completed a training within the previous two years, conducted by the Secretary of the State in conjunction with the registrars of voters of each municipality under title 9 of the general statutes prior to each primary, general and special election, for the purpose of instructing such persons in their duties and responsibilities.

(b) The Secretary of the State shall create a uniform polling place procedures manual and adopt the manual by regulations. Registrars of voters shall ensure that the manuals are available in hard copy or electronic form in each voting district on election day. The manual shall guide polling place officials in the proper implementation of election laws and procedures. The manual shall be indexed by subject, and written in clear and unambiguous language. The manual shall provide specific examples of common problems encountered at the polls on election day, and detail specific procedures for resolving such problems. The manual shall include, but not be limited to, the

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137	tot	lowing:

- 138 (1) Regulations governing solicitation by individuals and groups at
- 139 the polling place;
- 140 (2) Procedures to be followed with respect to voters whose names
- are not on the registry list;
- 142 (3) Proper operation of voting machines;
- 143 (4) Ballot handling procedures;
- 144 (5) Procedures governing spoiled ballots;
- 145 (6) Procedures to be followed after the polls close;
- 146 (7) Rights of voters at the polls;
- 147 (8) Procedures for handling emergency situations;
- 148 (9) The handling and processing of provisional ballots; and
- 149 (10) Security procedures.
- 150 (c) The Secretary of the State will adopt regulations prescribing
- 151 minimum standards for nonpartisan voter education. Working with
- 152 community organizations and leaders, registrars of voters shall
- implement the minimum voter education standards, and shall conduct
- 154 additional nonpartisan education efforts as necessary to ensure that
- voters have a working knowledge of the voting process. The minimum
- 156 voter education standards shall address, but not be limited to, the
- 157 following subjects:
- 158 (1) Voter registration;
- 159 (2) Balloting procedures, absentee ballots and polling places;
- 160 (3) Voter rights and responsibilities;

- 161 (4) Distribution of sample ballots; and
- 162 (5) Public service announcements.
- 163 (e) Any person who intentionally violates any provision of this
- 164 section shall be fined not more than ten thousand dollars or
- 165 imprisoned not more than one year or both.
- 166 Sec. 7. Section 9-7b of the general statutes, as amended by section 15
- 167 of public act 01-195, is amended by adding subsection (c) as follows
- 168 (*Effective from passage*):
- 169 (NEW) (c) After each regular election, the State Elections
- 170 Enforcement Commission shall conduct a study of the administration
- 171 of the election to:
- 172 (1) Determine whether state election laws and regulations were
- 173 followed in the prior election cycle, and if not, why they were not
- 174 followed:
- 175 (2) Determine whether current election procedures are fair and
- 176 appropriate;
- 177 (3) Determine the number and percentage of overvotes and
- 178 undervotes in the said election, the reasons for such overvotes and
- 179 undervotes, and other information as may be useful in evaluating the
- 180 performance of the voting machines and identifying problems with
- 181 ballot design and instructions which may have contributed to
- 182 overvotes and undervotes:
- 183 (4) Determine whether precincts have adequate facilities for the
- 184 number of voters served:
- 185 (5) Examine the election practices or proposals that increase or
- 186 diminish voter participation; and
- 187 (6) Recommend how election procedures can and should be

- 188 improved.
- 189 The State Elections Enforcement Commission shall submit a report on
- 190 its findings and recommendations to the General Assembly on or
- 191 before February first following each regular election.
- 192 Sec. 8. (NEW) (Effective from passage) Nothing in sections 1 to 8,
- inclusive, of this act shall be construed to authorize or require conduct
- 194 prohibited under the following laws:
- 195 (1) The National Voter Registration Act of 1993 (42 USC 1973gg et
- 196 seq.);
- 197 (2) The Voting Rights Act of 1965 (42 USC 1973 et seq.);
- 198 (3) The Voting Accessibility for the Elderly and Handicapped Act
- 199 (42 USC 1973ff et seq.);
- 200 (4) The Uniformed and Overseas Citizens Absentee Voting Act (42
- 201 USC 1973ff et seq.); and
- 202 (5) The Americans with Disabilities Act of 1990 (42 USC 1994 et
- 203 seq.).

This act shall take effect as follows:			
Section 1	from passage		
Sec. 2	from passage		
Sec. 3	from passage		
Sec. 4	from passage and applicable to primaries, elections and referenda held on or after January 1, 2003		
Sec. 5	from passage		
Sec. 6	from passage		
Sec. 7	from passage		
Sec. 8	from passage		

Statement of Purpose:

To establish a Voter's Bill of Rights, requiring local election officials to publicly post, distribute and comply with the Bill of Rights; require all jurisdictions in the state to use modern, accurate vote counting technology and a state-wide voter registration database; require education and training for poll workers and the voting public; and require the State Elections Enforcement Commission to report on each regular election.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]